

# **Municipal Solar Policy**

Presented by the

NY-Sun PV Trainers Network







### Who's in the room?

- A. Land Use Board member
- B. Municipal Planning/Building Department staff
- C. Elected officials
- D. County government
- E. State Agency
- F. Solar industry
- G. Developer
- H. Planners, Attorneys or other professional
- I. Community member
- J. Other

# Your Presenter Today

#### Jessica Bacher

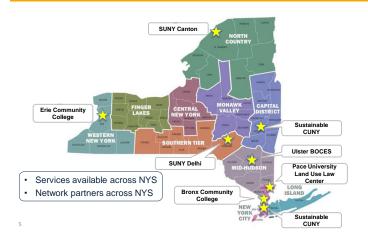
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### About the PV Trainers Network

The NY-Sun PV Trainers Network aims to lower the installation cost and expand adoption of solar PV systems throughout the state.

training.ny-sun.ny.gov

# Program Covers Entire State



## **NY-Sun Initiative**

- Significantly expand installed solar capacity
- · Attract private investment
- Enable sustainable development of a robust industry
- Create well-paying skilled jobs
- Improve the reliability of the electric grid
- Reduce air pollution
- Make solar available to all New Yorkers that want it

Statewide Goal of 3 GW

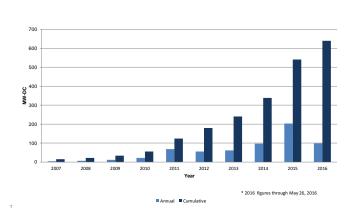
\$961 Million Total Budget

Stimulate the Market Place

Reduce Soft Costs

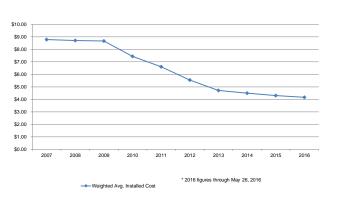
### NY State Solar Market

#### Solar PV in New York State

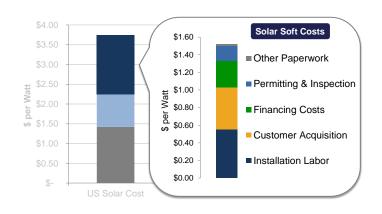


### NY State Solar Market

#### **NYS Weighted Average Installed Cost**



# **US Solar Costs**



**Solar Technology Background** 

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# **System Components**



# Scale

#### Capacity



Residence 5-10 kW



**Office** 50 – 500 kW



Factory 1 MW+



#### Rooftop/Land Area



1 kW ≈ 100 SqFt



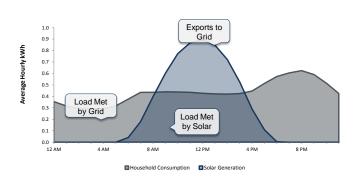
1 MW ≈ 6 acres

# **Net Metering**

Net metering allows customers with PV to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage



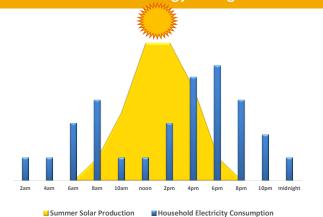
# **Net Metering**



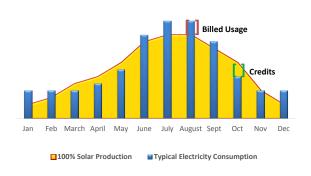
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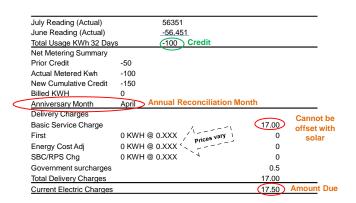
# PV Production vs Energy Usage



# Net Metering Credits: Like Rollover Minutes



# Example Net Metering Bill with Credit



### How does shared solar work in New York?



Community Distributed Generation (Shared Solar)

#### What is Shared Solar?

- Expands access to solar (and other clean energy) generation to utility customers who cannot site distributed generation directly
- Enables multiple customers to receive net metering credits from a single clean energy project
- Allows transferring of excess net metering credits to another customer
- Intended to allow residents and businesses to buy shares in larger community solar projects



# Size, Location & Cost of Shared Solar

#### How large is a shared solar project?

- · Limited to 2 MW\*
  - 1 kW ≈ 100 SaFt
  - 1 MW ≈ 6 acres
- 2 MW project serves 200-400 households

#### Where can a project be located?

- Private land
- Public land
- Rooftops

#### What is estimated cost?

• 2 MW project: \$6-8 million for project development (before incentives)



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# Real Property Tax Exemption

"Real Property which includes a solar energy system... shall be exempt from taxation to the extent of any increase in the value thereof by reason of the inclusion of such solar energy system for a period of 15 years..." -RPTL Section 487

- Special ad valorem and special assessments are not exempt (sewer, water, fire, library, etc.)
- After a 15-year period, the solar energy system is fully taxable at the assessed value at that point in time
- All municipalities, counties and school districts are automatically included in PTE unless they opt out through local law or resolution. This law is applicable until 2024.
- · More than 92% of all taxing jurisdictions continue to offer this exemption.

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## Real Property Tax Exemption

Jurisdictions that opt out of RPTL § 487 will likely not collect substantial tax revenue

- Opting out makes investing in solar economically unfeasible for residential, commercial and larger-scale solar.
- · Solar developers avoid jurisdictions that have opted out of the exemption.
- A full list of municipalities, counties and school districts that opted out of RPTL § 487 can be found on the NYS Department of Taxation and Finance's website

https://www.tax.ny.gov/research/property/legal/localop/487opt.htm

## Real Property Tax Exemption

#### Solar impacts the local economy

#### **Jobs**

- 8,250 solar jobs in NYS (3<sup>rd</sup> most in US)
- 631 solar companies (4th most in US)

#### Value of the solar industry

• \$877 million in NYS in 2015

#### Local indirect impacts of solar project spending

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# Process & Calculation of the Exemption

Property owners must file an application for exemption from county, city, town and school district taxes with the municipality's assessor who prepares the property assessment used in levying county, city or town and school district taxes.

#### Calculation of Exemption\*.

a.	Total cost of solar energy system:	\$10,000
b.	Incremental cost of system:	\$4,000
c.	Ratio of incremental cost to total cost [(b) divided by (a)]:	40%
d.	Increase in assessed value of property attributable to addition of solar energy system:	\$6,000
e.	Assessed value exempt due to addition of system [(d) times (c)]:	\$2,400

<sup>\*</sup>Methodology for calculating the exemption is further explained in the NYS Department of Taxation and Finance's website

Source: Application for Tax Exemption for Solar or Wind Energy Systems or Farm Waste Energy Systems: https://www.tax.ny.gov/pdl/current\_forms/orpstrip487\_fill\_in.pdf Assessor's Manual, Volume 4, Exemption Administration:

24 https://www.tax.ny.gov/research/property/assess/manuals/vol4/pt1/sec4\_01/sec487.htm

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# Payment in Lieu of Taxes (PILOT)

- Jurisdictions that have not opted out of the PTE may use Payment In Lieu of Taxes (PILOT) with specific projects.
- PILOTS can capture revenue for large projects without harming the residential market.
- PILOTs have typically been annual payments related to the system capacity (\$/MW).
- PILOTS may not exceed a 15 year term and the value of taxes that would be paid without the exemption provided by the PTE.
- After a period of 15 years, the solar project is fully taxable at the assessed value at that point in time (e.g. the assessed value at year 16).

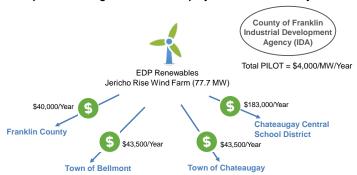


Source: NY Solar Energy Industry Associations. (2014). "Webinar: Understanding the Property Tax Exemption for Solar in New York. PDF Available at: <a href="https://media.wix.com/upd/a89459-889764620645ac87820f562dc8l0.pdf">https://media.wix.com/upd/a89459-889764620645ac87820f562dc8l0.pdf</a> Recording Available at: <a href="https://media.wix.com/upd/a89459-894620645ac87820f562dc8l0.pdf">https://media.wix.com/upd/a89459-894620645ac87820f562dc8l0.pdf</a>

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# PILOT Development for Wind Projects

#### Example of PILOT agreement for wind project in Franklin County



Source: Franklink County IDA set to finalize Jericho Rise PILOT: <a href="http://www.watertowndailytimes.com/new05/franklin-county-ida-set-to-finalize-jericho-ise-pitcl-20160718">http://www.watertowndailytimes.com/new05/franklin-county-ida-set-to-finalize-jericho-ise-je

# PILOT Development for Wind Projects

- Each taxing jurisdiction (county, city, town, village and school district) does not have to enter into its own PILOT with the wind project developer.
- Multiple jurisdictions can be parties on the same PILOT agreement, which outlines the amount the property owner pays to each taxing jurisdiction.
- Typically, the county Industrial Development Agency (IDA) has negotiated the PILOT on behalf of the taxing jurisdictions, but the agreement may be drafted by the county or local taxing jurisdiction's tax counsel.
- There is currently no specific guideline for determining the appropriate amount under a PILOT agreement.
- · Most experience with PILOTS in New York is related to wind development.
- A survey found wind PILOTs averaged around \$8,000-\$9,000/MW for projects above 3 MW.

Source: New York State Wind Energy Toolkit. May 2009. http://www.nyserda.ny.gov/-/media/Files/EERP/Renewables/wind-energy-toolkit.pdf
New York State Solar Energy Industry Association. 2014. http://media.wix.com/ugg/a89dcg\_d897eff4c20c45ac87920f5lc62dc8f0.pdf

# Range of PILOTS for Solar Projects in Massachusetts

In Massachusetts, PILOTS for solar projects range between \$4,000/MW and \$27.000/MW

Location	Project Size	Price/MW (without escalation)	Terms	Source
Holyoke, MA	4.5 MW	\$5,000	Valid for 20 years	http://www.sela.org/sites/default/files/resources/Holyoke %20PILOT%20Agreement%20- %20Mueller%20Rd%20and%20Meadow%20St%20Solar.pdf
Berkley, MA	2.9 MW	\$7,000	Valid for 20 years	http://www.seia.org/sites/default/files/resources/Berkley% 20PILOT%20-%20executed.pdf
Holyoke, MA	Not specified		Valid for 20 years; payment made twice a year	http://www.seia.org/sites/default/files/resources/Holyoke- Citizens%20PILOT%20Agreement%2011-16-2011.pdf
Rochester, MA	4.2 MW		Valid for 20 years; payment made twice a year	http://www.seia.org/sites/default/files/resources/Rocheste r%20Signed%20PILOT%20agreement%206.4.12%20%281% 29.pdf
Worcester, MA	3.3 MW		Valid for 20 years; payment made quarterly	http://www.seia.org/sites/default/files/resources/Shrewsb ury%20PILOT%20Agreement%20-%202012.pdf
Stow, MA	Not specified	\$7,500		http://www.seia.org/sites/default/files/resources/Stow%20 -%20PILOT.pdf
Uxbridge, MA	2.5 MW	. ,	Valid for 20 years; payment made quarterly;	http://www.seia.org/sites/default/files/resources/Uxbridge %20Final%20PILOT%20Constellation%20062911.pdf
	Average>	\$7,671		

## **PILOT Development**

- · PILOTs add to the costs of solar projects
- Jurisdictions should clearly outline their stance on PTE and PILOTs as any uncertainty can jeopardize a project.
- Developers should contact the taxing jurisdictions about the project in advance to find out the various stances on PILOTs.
- If developer or property owner formally contacts a jurisdiction through written notice that they intend to construct a solar energy system within the municipality, the municipality has 60 days from receiving the notice of intent to notify the developer or owner that it intends to require a PILOT.
- The owner or developer is not required to use a specific form or language when giving a municipality notice of its intent to construct a solar project.
- The value of the PILOT is usually based on the developers project costs, expected cash-flows and the developer's financing/investor requirements.
- If a jurisdiction requires a PILOT higher than a developer can pay, the jurisdiction will
  most likely lose the project.
- Jurisdictions may want to understand the taxable value of the project after year
   15, so they can plan their future expected revenues accordingly.

# **Property Tax Resources**

NYS Department of Taxation and Finance. "Assessors Manual, Volume 4, Exemption Administration."

https://www.tax.ny.gov/research/property/assess/manuals/vol4/pt1/sec4 01/sec487.htm

NYSERDA. "Factsheet: Understanding the Real Property Tax Law Section 487." https://training.ny-sun.ny.gov/images/PDFs/SUN-GEN-taxlaw487-fs-1-v1\_FINAL.PDF

NYS Department of Taxation and Finance. "Recent Questions on the Real Property Tax Law and Solar Energy Systems."

www.tax.ny.gov/pdf/publications/orpts/legal/raq2.pdf? ga=1.225179802.1031257166.1423842465

New York Solar Energy Industry Association (NYSEIA). "Webinar: Understanding the Property Taxxemption for Solar in New York," Recoding: www.youtube.com/watch?v=A3Url1-T0k; Slides: http://media.wix.com/uad/a89dc9 d897eff4c20c45ac87920f5fc62dc8f0.pdf

Barnes et al. "Property Taxes and Solar PV Systems: Policies, Practices, and Issues." nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-Systems-2013.pdf

NYSERDA Wind Energy Toolkit: "Section 7.2,page 30. Property Tax: Exemptions and PILOTS" nyserda.ny.gov/-/media/Files/EERP/Renewables/wind-energy-toolkit.pdf

## Assessing Property Value of Solar

Taxing jurisdictions that opt out of the exemption need to assess any increase in the value of the property due to the solar PV system in order to calculate the appropriate tax amount

Methodologies for assessing value of solar:

- Comparable sales/market approach: assessor compares the market value or sale price of similar properties located within the same jurisdiction to measure the property value added due to a solar PV system
- Cost approach: the value of a solar PV is measured based on the systems cost or the cost to replace it
- Income approach: value of solar based on current and projected revenue from power generation

Resources for a detailed explanation of methods of assessing the value of solar:

Property Taxes and Solar PV Systems: Policies, Practices, and Issues: <a href="https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-Solar-PV-2">https://nccleantech.ncsu.edu/wp-content/uploads/Property-Taxes-and-S

New York State Assessor's Association - Training: Valuation of Solar Panels:

30 http://www.nyassessor.com/membersonly/trainingcalendar/tabid/240/ctl/viewdetail/mid/1046/itemid/1232/d/20161014/Solar-Panel-Valuation-(Centra

### Land Use Planning for Solar Energy

- Plan Making
- Policy Development
- Community Engagement





# **Delegation of Authority**



# Policy Development Framework

Adopt a Resolution or Mayoral Proclamation that:

- · Lists solar benefits and findings
- · States intention to plan and regulate for solar
- Adopts a task force
- · Authorizes research and studies
- · Establishes a training program
- · Authorizes an inter-municipal partnership
- · Seeks state and federal funding and assistance
- Develop a community engagement process

# Role of Local Gov't & Planning

# 1,550+ local jurisdictions in NY

With land use authority

Source: NREL

# **Policy Development**

Adopt a Resolution or Mayoral Proclamation





### What Are the Benefits of Solar?

- A. Econ. Development & job creation
- B. Environ. & public health benefits
- C. Reduced & stabilized energy costs
- D. Energy independence & resilience
- E. Value to utility
- F. Community pride
- G.Other

# Additional Benefits

- Decreasing the use of fossil fuels, thereby reducing the carbon footprint of [Insert Name of Municipality];
- Investing in a locally-generated source of energy and increasing local economic value, rather than importing non-local fossil fuels;
- Aligning the laws and regulation of the community with several policies of the State of New York, particularly those that encourage distributed energy systems;
- Becoming more competitive for a number of state and federal grants and tax benefits;
- Making the community more resilient during storm events;
- Aiding the energy independence of the country;
- Diversifying energy resources to decrease dependence on the grid;
- Improving public health;
- Encouraging a sense of pride in the community;
- Encouraging investment in public infrastructure supportive of solar, such as generation facilities, grid-scale transmission infrastructure, and energy storage sites;
- Creating synergy between solar actions of the community and the sustainability provisions of the Comprehensive Plan; and/or
- Creating synergy between solar and [other stated goals of the community pursuant to its Comprehensive Plan], [such as urban/downtown revitalization, vacant land management, creating a walkable, healthy community, etc.].

### **Example: Statement of Purpose**

#### New York State Model Solar Zoning Ordinance





- Taking advantage of a safe, abundant, renewable, and non-polluting energy resource;
- Decreasing the cost of energy to the owners of commercial and residential properties, including single-family houses; and
- Increasing employment and business development in the region by furthering the installation of Solar Energy Systems.

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# Appoint a Task Force

- Charge an existing sustainability task force or conservation advisory council
- Work with the Regional Planning Board or County
- Create a Solar/Renewable Energy Task Force

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# Who sits on the Task Force?

- · Municipal Officials
- Solar industry
- Chamber of Commerce
- HOAs
- · Environmental/Non-profit Community
- · Historic Preservation Representative
- Developers
- Landowners & Farmers
- Planning Board Member (required for Comp. Plan)

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### **Best Practices**









# What is the Task Force's Role?

- · Conducting studies & performing research
- · Establishing a training program
- · Partnering with adjacent communities
- Leveraging state and federal technical assistance grants
- · Developing a community engagement process
- · Amending the comprehensive plan
- · Considering regulatory changes

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### Task Force

- · Who has a Task Force?
- Who sits on your Task Force?
- What is the role of your Task Force?

# **Community Engagement**

### **Designing the Process**







# POSITIONS vs. INTERESTS

What are POSITIONS?

What are INTERESTS?

Parties' assertions, wants, demands, offers, and solutions

A person's needs and concerns

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# **Community Engagement**

Potential Competing Interests & Priorities



# Planning to Accommodate Solar

- · Add Solar Energy Component to Comp Plan
- · Adopt Solar Energy Policy or Plan







# Plan Making

### **Communitywide Comprehensive Plan**

Neighborhood Plans

Corridor Plans

Special District Plans

Green Infrastructure Plans

**Energy Plan** 

Climate Action Plan

# Resources: NY-Sun PV Trainers Network

#### Land Use Planning for Solar Energy



https://training.nysun.ny.gov/images/PDFs/Land\_Use\_Plann ing\_for\_Solar\_Energy.pdf

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### Zoning for Solar Energy

#### **Zoning Must Be in Accordance with Comprehensive Plan**



# **New York Zoning Resources**

#### Zoning for Solar Energy: Resource Guide

https://training.ny-sun.ny.gov/images/PDFs/Zoning for Solar Energy Resource Guide.pdf

#### Zoning for Solar: Webinar

https://training.ny-sun.ny.gov/zoning-for-solar-webinar

#### New York Model Solar Zoning Law

http://www.cuny.edu/about/resources/sustainability/reports/NYS Model Solar Energy LawToolkit FINAL fina Lpdf

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# Types of Solar Energy Systems







Small-Scale Roof



Large-Scale Roof





Small-Scale Ground Large-Scale Ground

# **Example Zoning Chapter**

- Purpose
- Definitions
- Establishment of Districts & Zoning Map
- · District Use, Lot and Bulk Regulations
- Special Permit Regulations
- · Supplemental Regulations
- Off-street Parking, Driveways and Loading Areas
- Nonconforming Uses, Buildings and Structures
- · Site Plan and Special Permit Review & Approval

### **Example: Model Solar Zoning Law**

Section 1: Authority

Section 2: Statement of Purpose

Section 3: Definitions Section 4: Applicability

Section 5: Solar as an Accessory Use/Structure Section 6: Approval Standards for Large-Scale

Solar Systems as a Special Use

Section 7: Abandonment and Decommissioning

Section 8: Enforcement Section 9: Severability

http://www.cuny.edu/about/resources/sustainability/reports/NYS\_Model Solar\_Energy\_LawToolkit\_FINAL\_final.pdf

### **Defining Solar Energy Systems**

#### **Zoning Definitions Section**

§ 300-4 Definitions and word usage.

Word usage. Except where specifically defined herein, all words used in this chapter shall carry their customary meanings. Words used in the present tense include the future, and the plural the singular. The word "lot" includes the word "plot"; the word "building" includes the word "structure"; the word "shall" is intended to be mandatory; and "occupied" or "used" shall be considered as though followed by the words "or intended, arranged or designed to be used or occupied."

Definitions. As used in this chapter, the following terms shall have the meanings indicated:

# Defining Solar Energy Systems



# Defining Solar: System Type

- · Roof- or Building-Mounted
- · Ground-Mounted or Freestanding
- · Building-Integrated



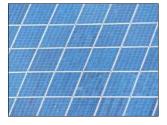
## Defining Solar: Four Factors To Consider

- Energy System Type
- Location Where System-Produced Energy is Used
- · Bulk & Area of System Dimensions
- · System Energy Capacity

Defining Solar: Energy Usage

### Energy is Used:

- Entirely Onsite with Some Net Metering
- Entirely Offsite
- Onsite & Offsite



# Defining Solar: Bulk & Area

Define according to physical size of system:

- · Min. or Max. Footprint or Disturbance Zone
- · Measured in:

acres, square feet, % lot coverage, or % of primary structure's foot print



Example: System Type and Energy Capacity

**New York State Unified Solar Permit** Expedited Solar Permit Process for Small-Scale Photovoltaic Systems

For Small-Scale Solar Electric Systems:

- Rated capacity of 12 kW or less
- Roof-Mounted

http://www.cuny.edu/about/resources/sustainability/nyssolar/NYSolarS martPermitWorkshops.html

# **Defining Solar: Energy Capacity**

Minimum or Maximum kW:

- Generating Capacity
- Rated Capacity
- Rated Storage Volume



Example: System Type & Energy Usage





# New York State Model Solar Zoning Ordinance

- Building-Integrated Photovoltaic
- Roof-Mounted on or off site use
- Ground-Mounted primarily used on-site
- Large-Scale System→ ground mounted & offsite energy consumption

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# Example: System Type, Energy Usage, Energy Capacity



#### Large SES

- Ground-mounted
- Rated capacity of ≥ 200 kW
- Offsite use (sell to power grid)

#### Medium SES

- Ground-mounted & rated capacity of < 200 kW but > 5 kW
- Roof-mounted & rated capacity of > 5 kW & serving single or multiple lots or parcels

#### Small SES

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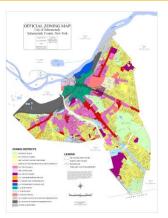
• ≤ 5 kW & serving single parcel or lot

## Example: Model Solar Zoning Law

- Roof-mounted systems are permitted as an accessory use in <u>all zoning districts</u> when attached to lawfully permitted principal and accessory structures, subject to requirements.
- Ground-mounted solar energy systems that use electricity on site are permitted as an accessory structure in [Insert district(s)], subject to the requirements.
- Large-scale solar energy systems are permitted through the issuance of a special-use permit within [Insert district(s)] subject to requirements.

### **Update Zoning Code**

Siting: Determine which zoning districts to permit each defined system



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### Amending District Use Regulations to Allow Solar

#### Land Uses Allowed in Districts As:

- 1. Principal Use
- 2. Accessory Use
- 3. Secondary Use
- 4. Special Use







3. Solar as Secondary Use



4. Solar as Special Use



### Example: Model Solar Zoning Law

- Roof-mounted systems are permitted as an <u>accessory use</u> in all zoning districts when attached to lawfully permitted principal and accessory structures, subject to the requirements.
- Ground-mounted solar energy systems are permitted as an <u>accessory structure</u> in [Insert district(s)], subject to the requirements.
- Large-scale solar energy systems are permitted through the issuance of a <u>special-use permit</u> within [Insert district(s)] subject to requirements.

#### **Review and Approval Process**

Project review and approval requirements generally intensify as impacts associated with permitted solar energy systems increase.

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# Land Use Review Options

#### For Building-Integrated:

- Building parts exempt from land use review
- Subject to building code compliance



# Land Use Review Options

For Small-Scale, Accessory Systems:

Review by Zoning Enforcement Officer



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# Land Use Review Options

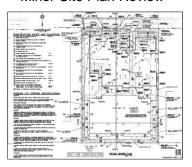


For Small-Scale, Accessory Systems:

- Must be 12 kW or less & roof-mounted
- Exempt from zoning review
- Expedited review for combined building and electrical permit

# Amending Site Plan Requirements

Major Site Plan Review Minor Site Plan Review



# Land Use Review Options

For Larger Systems with Greater Impacts:

- Major & Minor Site Plan Review
- Special Use Permit Review



# Example



#### Minor Site Plan Review for:

- Ground-mounted
- Between 2,000 sq.ft. & 10 acres in size

#### Preliminary & Final Site Plan Review for:

- > 10 acres in size
- Site plan must include: transmission line/equipment location, changes to existing substations, how facility will connect to grid, landscape maintenance plan, decommissioning plan, etc.

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### Example: Model Solar Zoning Law

- Roof-mounted systems are permitted as an <u>accessory use</u> in all zoning districts when attached to lawfully permitted principal and accessory structures, subject to the requirements.
- Ground-mounted solar energy systems are permitted as an <u>accessory structure</u> in [Insert district(s)], subject to the requirements.
- Large-scale solar energy systems are permitted through the issuance of a <u>special-use permit</u> within [Insert district(s)] subject to requirements.
  - <u>Site plan</u> approval is required. WAIVERS permitted.

### **Example: Model Solar Zoning Law**

#### **Roof-mounted systems:**

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- · Height and setback requirements from underlying zoning
  - Height exemptions granted to building-mounted mechanical devices or equipment apply

#### **Ground-mounted systems:**

- Size: Systems are limited to [Insert Lot Coverage Percentage].
  - Panel surface area shall be included in total lot coverage
- Setback & Height: Requirements of the zoning district.
- Location: Installed in rear or side yards (residential districts only)

# Reviewing Bulk & Area Requirements

		MAXIMUM HEIGHT		MINIMUM REQUIREMENTS					MINIMUM YARDS (7)				
				leight		LOT LOT		FRONT	EACH SIDE		TOTAL	REAR	
SEC.	DISTRICT	FT.	STY.	LOT AREA	Sq. Ft.		DEPTH				SIDES	DEPTH	
1	R-1 Single Family Residential	35	2.5	20,000 100' 100'			100'	30'	101		30'	30'	
2	R-2 Two-Family Residential	35	2.5	7,000 50' 100'			100'	20'	6'		16'	20'	
3	R-3 Multi-Family Residential	40	4	1 FAMILY: 7,00 2 FAMILY: 3,00		50' 40'	100'	20'	1,2,2.5 STORY:	6'	16'	20'	
7	C-3 Commercial			3+FAMILY: 1,5 Town House:		40' 18'	100		3 or 4 story:	15'	30'	201	
4	B-1 Neighborhood Business	35(3)	2,5(3)				50'	Note (4)					
5	C-1 General Commercial	40(3)	3(3)	For Dwls: same as R-3 Other Bldgs:				50'	Note (4)				
6	C-2 Central Commercial	45(3)	3						Note (4)				
8	M-1 Light Industrial	45(3)	3	(11) 1500 @DU		None	None	50'	20'		501	None(5	
9	M-2 Heavy Industrial	125(6)		(11) 1500 @DU		None	None	50'	201		501	None(5	
10	FW Flodway	No Bu	LDING	DING PERMITTED NONE NONE			None	No Bui	ILDING EXECPT UTILITY				
10	FF Flod-Fringe	DEVELOPMENT SHALL BE UNDERTAKEN IN STRICT COMPLIANCE WITH FLOOD-PROOFING AND RELATED PROVISIONS CONTAINED IN ALL OTHER APPLICABLE CODES AND ORDINANCES.											

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### Example: Model Solar Zoning Law

Large-scale solar energy systems:

- · Height and Setback:
  - · requirements of the underlying zoning district.
  - Additional restrictions may be imposed during the specialuse permit process.
- Minimum lot size of [Insert Size Requirement] square feet.
- Size: Systems are limited to [Insert Lot Coverage Percentage].
  - Panel surface area shall be included in total lot coverage

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#### **Development Standards**

Some municipalities impose specific development standards to mitigate land use impacts associated with solar energy system

## Development Standards for Accessory SESs

#### **Roof-Mounted:**

- Max height
- · Min tilt, angle
- · Color & location restrictions



#### **Ground-Mounted:**

- · Setback, yard requirements
- Max height
- · Blending or screening



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### Development Standards for Principal-Use SESs

### Requirements To Mitigate Impacts:

- Siting
- Height Limits
- Setbacks
- Screening
- Safety (fencing, signage)
- Utility Interconnection
- Required Studies (environmental, economic)
- Decommissioning/Site Restoration

### **Example: Model Solar Zoning Law**

1)Aesthetics. Roof-Mounted Solar Energy System installations shall incorporate, when feasible, the following design requirements:

Panels facing the front yard must be mounted at the same angle as the roof's surface with a maximum distance of 18 inches between the roof and highest edge of the system.

### Example: Model Solar Zoning Law

Municipalities particularly concerned with aesthetics may also consider adding the following provisions:

- Solar Panels affixed to a flat roof shall be placed below the line of sight from a public right of way.
- Solar Energy Equipment shall be installed inside walls and attic spaces to reduce their visual impact.
- If Solar Energy Equipment is visible from a public right of way, it shall be compatible with the color scheme of the underlying structure.

# Abandonment & Decommissioning

#### **Decommissioning Plan**

- How the removal of all infrastructure and the remediation of soil and vegetation shall be conducted to return the parcel to its original state
- · Expected timeline for execution
- · Cost estimate detailing the projected cost
- If not decommissioned, the municipality may remove the system and restore the property and impose a lien

#### **Abandonment**

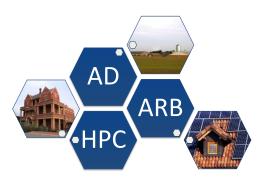
 Considered abandoned after [Insert Time Period] without electrical energy generation and must be removed from the property. Applications for extensions.

### Example: Model Solar Zoning Law

#### **Large Scale System**

- · Enclosed by fencing to prevent unauthorized access.
- · Warning signs with the owner's contact information
- Other requirements:
  - · Copies of easements and other agreements,
  - Blueprints showing the layout of the solar installation signed by a Professional Engineer or Registered Architect, equipment specification sheets,
  - Property Operation and Maintenance Plan, and Decommissioning Plan.

# **Special Districts**

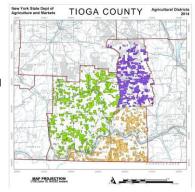


### **Agricultural Districts**

- AUTHORITY: Article 25-AA of the Agriculture and Markets Law
- PROCESS: Landowner initiates, preliminary county review, state certification, and county adoption
- COVERAGE:

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- · 224 agricultural districts
- 24,130 farms
- · 8.8 million acres
- about 30 percent of the State's total land area



# Farmer Benefits & Protections

- · Preferential real property tax treatment
- · Protections against
  - · overly restrictive local laws
  - government funded acquisition or construction projects
  - private nuisance suits involving agricultural practices

### Benefits & Protections for Solar

- Solar devices that do not exceed 110% of the farm's anticipated electrical needs are on-farm equipment.
  - If considered structure or building by local government, then it is an on-farm building.
  - On farm buildings are exempt from some local land use requirements, such as site plan review.

# Generally Unreasonable Local Laws

- Site plan review, special use permits or non-conforming use requirements
- Height restrictions and excessive setbacks from buildings and property lines
- Long Environmental Assessment Form (EAF)
  - Designated Type II actions & do not require preparation of EAF and are not subject SEQR
- · Visual impact assessments

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### Reasonable Local Laws

- Model streamlined site plan review process
  - · Shorter Time Period
  - · Less Submission Requirements
- Building Permit
  - Requirements for local building permits and certificates of occupancy to ensure that health and safety requirements are met are also generally not unreasonably restrictive.

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## **Agricultural District Resources**

Agricultural Districts Website

http://www.agriculture.ny.gov/ap/agservices/agdistricts.html

Guideline for Review of Local Zoning and Planning Laws

http://www.agriculture.ny.gov/ap/agservices/guidancedocuments/305-aZoningGuidelines.pdf

Guideline for Review of Local Laws Affecting Small Wind Energy Production Facilities and Solar Devices

http://www.agriculture.ny.gov/ap/agservices/guidancedocuments/Guidelines\_for\_Solar\_and\_Small\_Wind\_Energy\_Facilities.pdf

Landowner Considerations for Solar Land Leases

http://www.agriculture.ny.gov/FactSheet/Solar\_Land\_Leases.pdf

Homenick, E. Sullivan County Real Property Tax Services, "Solar Array's and Taxation"

https://s3.amazonaws.com/assets.cce.cornell.edu/attachments/12866/SOLAR\_ARRAY%E2%80%99S.pdf?1452808160https://s3.amazonaws.com/assets.cce.cornell.edu/attachments/12866/SOLAR\_ARRAY%E2%80%99S.pdf?1452808160

### Recommended Process for Review

- Sketch of the parcel on a location map (e.g., tax map) showing boundaries and existing features
- Show the proposed location and arrangement on the site
- Copies of plans or drawings prepared by the manufacturer
- Provide a description of the project and a narrative of the intended use
- A legible electrical diagram showing all major system components

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# Review by Additional Local Boards



# Example



#### SES exempt from design review if:

- On 1- or 2-family structures w/o variance
- Rated capacity ≤ 12 kW
- · Mounted parallel to roof or with minimal tilt

# Review by Additional Local Boards



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#### Example: Historic Standards

#### Solar in Historic Districts or Treatment of individual historic properties

- Solar panels and BIPV systems are permitted by right on accessory structures that do not contribute to the historic significance of the site.
- · Solar panels shall not alter a historic site's character defining features.
- · All modifications to site must be reversible to reveal the original appearance of site.
- Exposed solar energy equipment must be compatible with the underlying structure.
  - Panels shall be placed flush to the roof's surface
  - BIPV shall complement the styles and materials of the building.
- The issuance of a Certificate of Appropriateness is required by a historic review board for ground-mounted systems, BIPV, exterior improvements to all historic structures.
  - Preference given to solar panels placed on new construction or additions.
  - Ground-mounted systems shall be screened from the public right of way by fencing or vegetation

Resource: APA's Solar Planning & Zoning Data Search



www.planning.org/solar/data/

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## **Available Training Topics**

Creating and Implementing Your Solarize Campaign

Expanding Commercial Solar With a PACE Program

Introduction to Shared Solar

Introduction to Solar Policy Workshop

Land Use Planning for Solar Energy

Safety and Fire Considerations for Solar PV

Solar Procurement for Local Governments

Solar PV for Engineers and Architects

Solar PV Permitting and Inspection Methods

Streamlining Solar Permitting

Zoning for Solar Energy

https://training.ny-sun.ny.gov

# Free Technical Assistance Support

PVTN can provide free technical assistance to municipal officials on solar related questions/issues. Topics include:

- Municipal Solar Procurement
- Solar Zoning Ordinance
- NYS Unified Solar Permit
- Solarize
- Shared Solar
- Solar Access
- Solar Design Standards
- Real Property Tax Exemption Section 487
- Large-scale Solar Development

Submit a request via the Ask-the-Expert Portal or Contact a PVTN Expert Directly

https://training.ny-sun.ny.gov/technical-assistance/ask-the-expert

### Resources: NY-Sun PV Trainers Network



Visit: <a href="https://training.ny-sun.ny.gov/">https://training.ny-sun.ny.gov/</a>

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#### NY State Solar Guidebook

Scheduled for release in Fall 2016. Will include resources on:

- · Land Use Planning and Solar
- · Land Lease Considerations for Solar
- · Agricultural Areas and Solar
- Developing and Reviewing Zoning Ordinance
- · Solar Permitting
- · Real Property Tax Law Section 487
- Decommissioning Solar
- · List of other resources including webinars and online guides

# Clean Energy Communities Program

\$16 million available for municipalities to apply for funding and technical assistance to implement energy efficiency, renewable, and sustainable development projects

#### Who Can Apply

· Elected officials or employees of local governments across New York State.

#### How it Works

- Communities that complete 4 out of the <u>10 High Impact Actions</u> and meet all other eligibility requirements.
- At no cost, Clean Energy Communities Coordinators are available to help local leaders develop proposals, apply, and provide technical assistance.

#### How to Apply

- Local governments must <u>submit documentation</u> for each of the four completed High Impact Actions.
- Local governments that earn the Clean Energy Communities designation must complete the online application for additional funding.
- Read the Clean Energy Communities Guidance Document

#### Deadline

Applications for grant funding will be reviewed until 4:00 p.m. Eastern Time on September 30, 2019, or until funds are exhausted, whichever comes first.

#### Contact

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cec@nyserda.ny.gov for assistance navigating the program.

http://www.nyserda.ny.gov/All-Programs/Programs/Clean-Energy-Communities

NEW YORK STATE OF OPPORTUNITY.

**NY-Sun PV Trainers Network** 

# Thank You!

#### Contact us:

info@training.ny-sun.ny.gov

training.ny-sun.ny.gov

#### Jessica Bacher

Land Use Law Center Pace Law School

jbacher@law.pace.edu







# Clean Energy Communities Program

#### Ten Eligible Actions

- 1. Benchmarking energy use at municipal and large privately owned buildings.
- 2. Performing energy efficiency and renewable energy upgrades to municipal buildings.
- 3. Replacing street lights with energy-efficient LED lighting.
- Streamlining local approval processes for solar projects through adoption of the NYS Unified Solar Permit.
- Undertaking a community-based Solarize campaign to reduce solar project costs through joint purchasing.
- 6. Providing energy code enforcement training to code officers.
- Earning Climate Smart Communities Certification by reducing the community's impact on the environment.
- Passing a local law to allow aggregation of residents to gain greater choice and control over energy use as a group (called Community Choice Aggregation).
- Installing electric vehicle charging stations and using alternative fuel vehicles, such as hybrid and electric cars, for municipal business.
- Establishing an Energize NY Finance Program that enables long-term, affordable Property Assessed Clean Energy financing for energy efficiency and renewable energy projects at commercial buildings and not-for-profits.

http://www.nyserda.ny.gov/All-Programs/Programs/Clean-Energy-Communities